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## Original Research Article

## IT-based health event surveillance in mass gathering - Kumbh Mela 2021, Haridwar, Uttarakhand

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## ABSTRACT

The Kumbh Mela is a large religious mass gathering event organised in India. During April 01 to April 30, 2021, Kumbh Mela was organized in Haridwar, Uttarakhand, India in the amid of COVID-19 pandemic. To detect and respond to unusual health events, a special surveillance model was established during Kumbh Mela-2021, Haridwar. The Kumbh module of Integrated Health Information Platform (IHIP) is utilized for real time data capturing. An Emergency Operations Centre (EOC) established to monitor COVID-19 and other disease situations through IHIP. Capacity building of Rapid Response Teams (RRT) was conducted. The special surveillance monitored 24 diseases/ syndromes. Kumbh mela area was divided into 4 zones with total 75 health facilities. A total of 31021 cases were reported on IHIP, including 86% communicable diseases (CDs), 8% non-communicable diseases (NCDs) and 6% unusual syndrome. Among total CDs, 27% acute febrile illness (AFI), 25.3% acute respiratory illness (ARI), 19% water borne diseases (WBDs), 15% COVID-19 and 14% others encountered. Out of total NCDs, 67% trauma, 25% dog bite, 8% others. A total of 36 early warning signals generated and responded, of which 22% WBDs, 22% ARI, 17% COVID-19, 14% AFI, 11% unusual syndrome and 14% others. The special disease surveillance helped monitoring health event alerts and health condition alerts. EOC monitored early warning signals and facilitated early detection and quick response to public health threats. Acute febrile illnesses emerged as a leading cause of morbidity. Future Mass Gathering events like Kumbh Mela should include disease surveillance as part of planning and augment capacity to diagnose and management of acute febrile illness.

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## 1. Introduction

The World Health Organisation defines mass gatherings (MGs) as a “concentration of people at a specific location for a specific purpose over a set period of time which has the potential to strain the planning and response resources of the country or community”.<sup>1</sup> Mass gatherings (MGs) for religious events are a source of religious and cultural tourism within the country of origin and abroad. They involve an influx of a large number of people to a fixed

site for a specific duration. The increase in crowd density can have health implications for communicable disease transmission due to the increase in intermixing of healthy and diseased populations and exposure to microbes; this also places a strain on the existing medical care and water and sanitation services, as well as entailing an increased threat of mass casualties due to stampede.<sup>1</sup> They pose risks to health security that can cause the health of the populations to be in danger, thereby leading to economic disruptions on a regional as well as global scale.<sup>2</sup>

Mass gatherings can present important public health challenges related to the health of attendees and of

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the host country population and health services.<sup>3</sup> Public health risks associated with mass gatherings are well documented and encompass a variety of focus areas, from environmental health hazards to infectious diseases.<sup>4</sup> There are many factors determining the risk of a potential infectious disease event in the context of a mass gathering. These include endemic diseases, the number and origin of expected visitors, risk behaviour, language barriers and the demographics of the population involved, as well as the type of event, geographical location, season and preparedness of the public health system in the host country.

MGs present surveillance challenges quite different from routine outbreak monitoring, including prompt detection of outbreaks of an unusual disease.<sup>5</sup> An influx of a large number of people at MG events poses a significant public health risk to visitors and the local population, and places strains on the health systems. It can also threaten global health security due to the potential for rapid spread of high-consequence pathogens following inadequate preparedness. Public health surveillance and response capacity are critical at such MG events for managing public health threats.<sup>6</sup> With the advent of Novel Corona Virus 2019 (COVID-19) the risks posed by Mass Gatherings was increased double-fold. Not only there was a risk of increasing the severity of the pandemic but also there can be an added incidence of other diseases.

The Kumbh Mela is a large religious mass gathering event organised in India.<sup>7</sup> The Kumbh Mela is a religious event in India that constitutes the largest number of people gathered at a specific place and at a specific time.<sup>8</sup> The Kumbh Mela is an ancient Hindu religious riverside pilgrimage held for 3 months, usually at a fixed astrological time. The Kumbh Mela venue rotates between Haridwar in Uttarakhand on the bank of the Ganga River, Prayagraj in Uttar Pradesh on the banks of the Ganga, Yamuna, and Saraswati, Nasik in Maharashtra positioned on the banks of the Godavari River and Ujjain in Madhya Pradesh on the bank of the Shipra River. Bathing in these rivers during the Kumbh Mela is considered an endeavour to cleanse both body and spirit (Rana Singh, 2013; Dubey, 2001).<sup>9</sup> Such MGs imposes substantial difficulties for the accommodation and flow of people.<sup>10</sup>

The Kumbh Mela had to be planned and organised under unusual circumstances because of COVID-19 pandemic. The ongoing spread of COVID-19 infection at such a large gathering would present an additional risk and threat to public health. The two most significant factors at large gatherings that contribute to the increased transmission of communicable diseases are high crowd density and increased population mobility. Usually, the Kumbh Mela is organized for 3-4 months but in the amid of COVID-19 pandemic, the State Government of Uttarakhand decided to restrict it for one month only i.e. From April 01 to April 30, 2021 in Haridwar, Uttarakhand, India.

Huge mass gatherings such as Kumbh Mela requires addressing a broad range of public health risks ranging from outbreak of communicable diseases to loss of lives due to manmade and natural disasters. Public health preparedness is required on a range of potential threats. With MG events such as the Kumbh Mela potentially involving millions of people arriving from anywhere in the country or from around the world, public health surveillance systems were needed that can provide rapid health surveillance information.<sup>11</sup> Public health surveillance should be implemented at mass gatherings to facilitate early detection of outbreaks and other health-related events and to enable public health officials to respond in a timely manner.<sup>12</sup>

Mass gatherings can provide an opportunity to strengthen public health systems. However, they can also introduce new and challenging risks that need to be managed. Due to the possibility of spreading epidemics, the primary focus should be on identifying the potential risk factors and implementing appropriate preventive measures.<sup>13</sup> To address these challenges, a special IT based public health surveillance system was established during Kumbh Mela-2021, Haridwar for surveillance of epidemic prone diseases with major focus on Covid-19 and early response and control of communicable disease threats.

## 2. Materials and Methods

A special IT based public health surveillance system was established for the Mass Gathering site at Kumbh Mela, Haridwar using Integrated Health Information Platform (IHIP) under Integrated Disease Surveillance Programme (IDSP). The Integrated Health Information Platform (IHIP) is a web-enabled near-real-time electronic information system that is embedded with all applicable Government of India's e-Governance standards, Information Technology (IT), data & meta data standards to provide state-of-the-art single operating picture with geospatial information for managing disease outbreaks and related resources.

The special surveillance module of IHIP was created for the Kumbh Mela, comprising 24 diseases specific to Mass Gatherings. For robust disease surveillance, the standard case definitions were formulated by State IDSP Unit and made available at IHIP for easy accessibility. Kumbh mela area was divided into 4 zones with total 75 health facilities (public & private) reported to the IHIP. Once the framework for the surveillance system was developed, the capacity building of Rapid Response Teams (RRTs) and health professionals on standard case definitions, outbreak investigations, laboratory diagnosis and data entry on IHIP was conducted.

A field public health emergency operations centre (PHEOC) was established at Kumbh Mela site, and a team of public health experts were posted to monitor the COVID-19 and other disease situations. The PHEOC was divided

into two main components: IT-enabled data surveillance and Watch Desk. The PHEOC was set up and connected so that the Watch Desk received information from the devotees, field healthcare units, IHIP portal, the media, and the control room run by the state administration. Mechanisms were also set to ensure communication between the Data Surveillance unit and the Watch Desk for effective and timely response to public health emergencies.

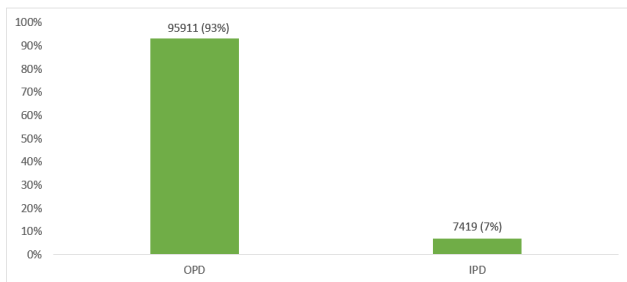
### 3. Results

The special IT based surveillance monitored 24 diseases/syndromes using standardized case definitions. The Kumbh mela area was divided into 4 zones. A total of 75 health facilities identified in all 4 zones (Table 1). Real time data reporting was done from all identified health facilities. Analysis of reported surveillance data was conducted and feedback of the same was disseminated by the PHEOC. Figure 1 shows the data flow and feedback mechanism from RUs to the PHEOC.

**Table 1:** Zone wise health facilities

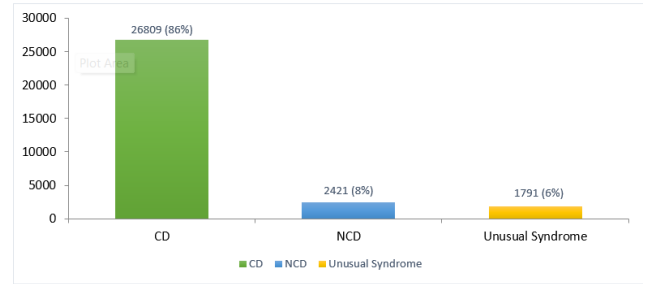
Zone	Number of Health Facilities
Zone-1	42
Zone-2	6
Zone-3	17
Zone-4	10
Total	75

From April 01 to April 30, 2021, a total of 103330 hospital encounters were reported on IHIP, of which 95911 (93%) from OPD and 7419 (7%) from IPD (Figure 1). Out of total 103330 hospital encounters, 31021 cases of the listed diseases/syndromes were reported on IHIP of which 26809 (86%) communicable diseases (CDs), 2421 (8%) non-communicable diseases (NCDs) and 1791 (6%) unusual syndrome (Figure 2).



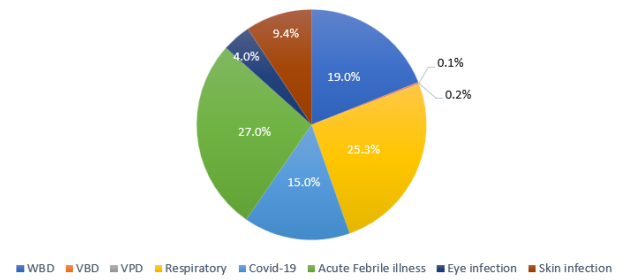
**Figure 1:** Hospital encounters reported on IHIP during Kumbh Mela 2021 Haridwar, from 01 April to 30 April 2021 (n=103330)

Among the total reported cases of communicable disease (n=26809), acute febrile illness (n=7233, 27%), acute respiratory illness (n=6793, 25.3%), water borne diseases



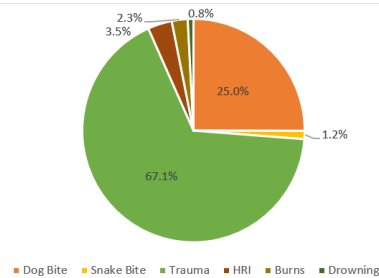
**Figure 2:** Distribution of Cases among listed 24 disease/syndrome conditions on IHIP during Kumbh Mela 2021 Haridwar, from 01 April to 30 April 2021 (n=31021)

(n=5086, 19%), COVID-19 (n=4025, 15%), skin infections (n=2512, 9.4%), vector borne diseases (n=66, 0.2%) and vaccine preventable diseases (n=19, 0.1%) encountered (Figure 3).



**Figure 3:** Proportions of communicable diseases on IHIP during Kumbh Mela 2021 Haridwar, from 01 April to 30 April 2021 (n=26809)

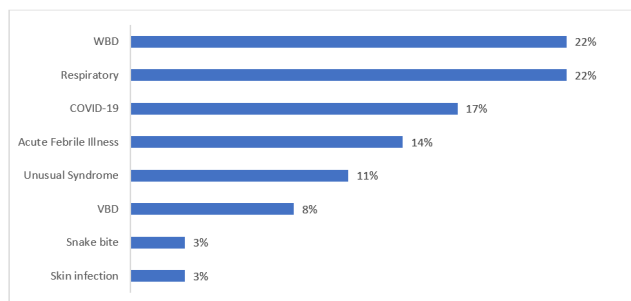
Out of total non-communicable diseases (n=2421), trauma (n=1625, 67.1%), dog bite (n=606, 25%), heat related illnesses (n=85, 3.5%), burns (n=56, 2.3%), snake bite (n=29, 1.2%) and drowning (n=20, 0.8%) were reported (Figure 4).



**Figure 4:** Proportions of non-communicable diseases on IHIP during Kumbh Mela 2021 Haridwar, from 01 April to 30 April 2021 (n=2421)

A total of 36 early warning signals (EWS) generated and responded, of which 8 (22%) of WBDs, 8 (22%) of ARI, 6

(17%) of COVID-19, 5 of (14%) AFI, 4 (11%) of unusual syndrome, 3 (8%) of VBDs, 1 (3%) of skin infections and 1 (3%) of snake bite (Figure 5). Due to early detection and timely response, there were no outbreak reported.



**Figure 5:** EWS reported during Kumbh Mela 2021 Haridwar, from 01 April to 30 April 2021 (n=36)

#### 4. Conclusions

In the past, the administrations of the host states have organised and managed the Mela efficiently. However, in 2021 due to COVID-19, the Kumbh Mela had to be organised and managed in novel circumstances. With a gathering so large, the continued transmission of COVID-19 infection would pose an additional public health threat. High crowd density and increased population mobility are the two most important factors at mass gatherings that contribute to the enhanced transmission of communicable diseases. In such situation, a robust mechanism for disease surveillance, capacity building of the public health workforce, collaboration of stakeholders and infection prevention was developed and implemented during Kumbh Mela 2021, Haridwar.

The IT based real time disease surveillance system i.e. IHIP was successfully implemented in Kumbh Mela-2021 for early detection, monitoring and quick response to public health threats. The special disease surveillance helped in monitoring health event alerts and health condition alerts. The real time reporting on IHIP resulted in quick data analysis and public health response.

The PHEOC monitored early warning signals and facilitated early detection and quick response to public health threats. The Rapid Response Teams responded, and essential public health interventions were taken in a timely manner to the reported early warning signals, so that not a single event is converted into an outbreak. Surveillance data were useful for public health action with early detection and response. Daily disease situational analysis report was generated to highlight the real-time health risk during the Kumbh.

Acute febrile illnesses emerged as a leading cause of morbidity. Future Mass Gathering events like Kumbh Mela should include real time-based disease surveillance system

as part of planning and augment capacity to diagnose and management of acute febrile illness.

#### 5. Source of Funding

None.

#### 6. Conflict of Interest

None.


#### 7. Acknowledgement

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